Good practice for decommissioning redundant boreholes and wells

October 2012

What's the purpose of this guidance?

Redundant boreholes and wells must be dealt with appropriately to make them safe and secure, and also to ensure they don't cause groundwater pollution or loss of water supplies. This guidance focuses on groundwater protection aspects but there are many other important factors owners and developers need to consider when designing and carrying out decommissioning works. These will be site specific, depending on the situation and intended afteruse. For example, boreholes near landfills or other sources of soil gas may require an opening to the air to prevent the build-up of noxious, explosive or flammable gas. Therefore, you should seek expert site-specific advice.

Legal framework

The Environment Agency (EA) has a duty to promote the sustainable use of water and to ensure it is protected from pollution. The Environmental Permitting (England and Wales) Regulations 2010 require the EA to take all necessary measures to prevent input of so called hazardous substances (for example pesticides) and limit the input of other non-hazardous pollutants (such as nitrate) into groundwater*, including for example contaminated run-off directly entering groundwater via an uncapped borehole.

**Groundwater is defined as water that is below the surface of the ground in the saturated zone and is in direct contact with the ground or subsoil.*

Why is it important to decommission properly?

Boreholes and wells are constructed for a variety of purposes including water supply, de-watering excavations, collecting geological information, investigating or sampling soils and groundwater and, increasingly, for ground source heating and cooling and geothermal (non-carbon) energy production. Many old water wells and boreholes are redundant as most properties are now connected to a mains water supply.

Improperly abandoned boreholes and wells can provide preferential pathways for groundwater or contaminant movement. This may result in the contamination of groundwater, the mixing of groundwaters of variable quality from different aquifers, or contribute to the loss of aquifer yield and water pressure (referred to as the potentiometric or piezometric head) as groundwater flows out of the system. This can threaten the availability and quality of groundwater resources for other users and potentially have an impacts on wetlands. Abandoned boreholes and wells can also present a physical hazard to people and property.

Artesian boreholes (where groundwater at depth in a 'confined aquifer' is at sufficient pressure to cause water to discharge either at the ground surface or into another overlying aquifer without any pumping) can be particularly problematic. They require special attention to prevent uncontrolled discharge of groundwater or cross-contamination of different aquifer units.

Therefore, site owners need to ensure that redundant boreholes and wells are made both safe and structurally stable, and also backfilled or sealed to prevent groundwater pollution and flow of water

between different aquifer units. This is particularly important where other potable groundwater supplies are at risk.

However, in certain circumstances they may be adapted for use as a groundwater monitoring facility. **You must not use wells or boreholes as soakaways for foul or surface water drainage** because they provide a direct discharge route into groundwater and, as such, pose a risk of groundwater pollution.
This is prohibited by the Environmental Permitting (England & Wales) Regulations 2010.

Firstly, what are the construction details?

When considering how best to backfill and seal a borehole or well, or whether it could be adapted for monitoring purposes – you should first obtain information on the geological strata encountered by the borehole and how it was constructed (including depth, diameter and casing details). These can usually be obtained from site records or the original driller's log; the British Geological Survey holds the national water well archive and other borehole databases.

Is the site suitable for groundwater monitoring?

There are many good reasons for collecting groundwater samples or measuring groundwater levels; the information can, for example, help to validate the success of any remedial works being undertaken on a contaminated land site. Therefore, before decommissioning a borehole you should consider whether you wish to retain it as a monitoring facility. If it is to fulfil part of a planning condition or other legal monitoring requirement you may wish to discuss the details of how you do this with the Environment Agency.

If not, it is still worth contacting us via our National Customer Contact Centre (NCCC) to check whether we would be interested in incorporating it into our strategic groundwater level or quality monitoring networks.

If the borehole is not going to be converted then it should be abandoned using the guidelines below and the British Geological Survey should be informed.

Decommissioning

Each situation is different in terms of its location, geological setting, borehole construction, dimensions, hazards and, very importantly, intended site afteruse. Therefore the most appropriate abandonment procedure will vary from site to site. It is strongly recommended that you engage the services of a proficient well contractor with a good knowledge of the local geology and well abandonment procedures. For large boreholes and wells you may need to seek engineering advice. (**Note that structural aspects are outside the scope of this guidance.**)

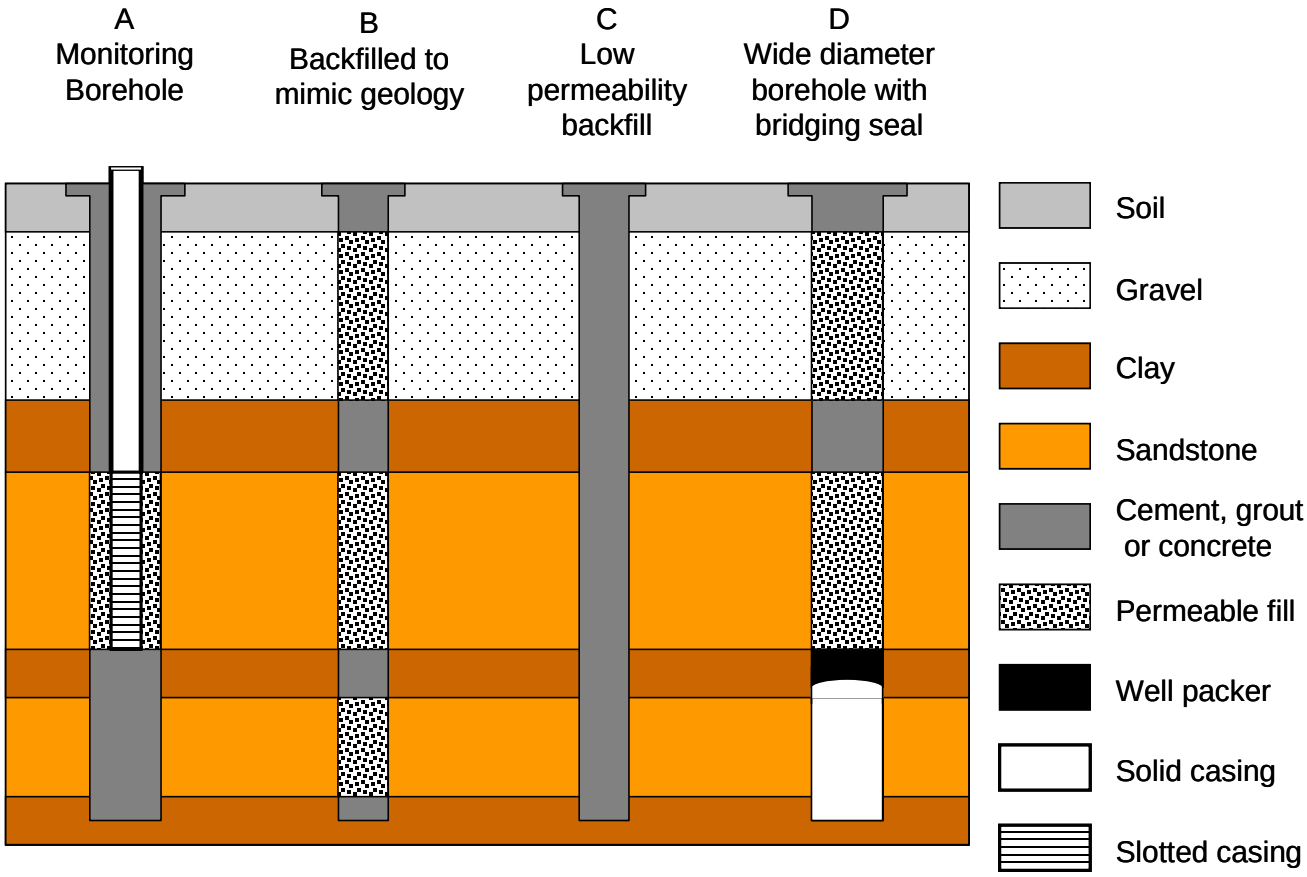

Figure 1: Schematic options (B–D) for decommissioning wells and boreholes

Step 1 - Defining the objectives

When planning the decommissioning works, in addition to any site specific afteruse considerations, the method should address the following objectives:

- Remove the hazard of an open hole (safety issues).
- Prevent the borehole acting as a conduit for contamination of groundwater.
- Prevent the mixing of contaminated and uncontaminated groundwater from different aquifers.
- Prevent the flow of groundwater from one geological horizon to another.
- Prevent the wastage of groundwater from the overflow of artesian boreholes.

Step 2 - Removing headworks and casing

It is crucial to ensure that the borehole or well is free from all obstructions that may interfere with the sealing of the hole. In particular, the pump and pipework should be removed, together with any other infrastructure (dip tubes etc).

The condition of any borehole casing and grout must be examined to ascertain whether its retention in the hole would prejudice any of the objectives of the abandonment. For many holes, examination of the casing from the ground surface will be adequate. However, deep boreholes may require the use of closed-circuit television (CCTV) to examine the casing at depth.

Where the casing has corroded or broken, or the grouting has failed, depending on the setting it may be necessary to remove those materials to prevent any flow of groundwater around the outside of the borehole. However, this is not without its own risks since removal of the well casing can result in collapse of the borehole walls (particularly in unconsolidated materials) and possible subsidence at ground level. If the well casing needs to be removed, a specialist well contractor can advise on appropriate techniques and associated risks.

Step 3 - Backfilling

General considerations

For most purposes the ground should be restored as closely as possible to its pre-drilled condition. The borehole or well should be backfilled with clean (washed), uncontaminated materials so that the permeability of the selected materials are similar to the properties of the geological strata against which they are placed. The backfilled borehole will then mimic the surrounding natural strata and groundwater flow and quality will be protected.

Restoration will require a variety of materials to be used so that permeable aggregates (for example pea gravel and sand) are positioned adjacent to aquifer horizons, whilst low permeability materials (usually clay, bentonite cement grout, or concrete) are positioned adjacent to low permeability horizons (see Fig. 1(B)). Alternatively, the entire borehole or well can be backfilled with low permeability

materials that will prevent significant vertical or horizontal movement of groundwater through or along the borehole (see Fig. 1(C)).

The backfill materials must be clean, inert and non-polluting. Suitable materials include pea gravel, sand, shingle, concrete, bentonite, cement grout and uncontaminated rock. There are also a range of recycled products, like crushed glass, on the market that are designed for use in boreholes

IMPORTANT - Never use backfill materials that can cause pollution.

You should also consider the geochemical environment into which these materials will be placed, as the behaviour of materials may change under different environmental conditions (for example, iron-rich sands may contaminate the aquifer; phenol contamination may prevent bentonite grouts curing).

Aggregates (pea gravel, shingle, sand etc) should be selected such that they have a grain size that allows easy delivery into the borehole and should be introduced in a controlled manner to ensure that accidental 'bridging' does not occur within the borehole. Concrete and grouts that are introduced in a liquid form should be introduced through an appropriate delivery pipe (e.g. tremie pipe), to ensure that voids do not form. **Note**: It is good practice to monitor the volume of backfill material that is being emplaced, compared to that calculated at the design stage, to check if bridging within the borehole, or loss to the formation is occurring.

Boreholes that penetrate highly fissured aquifers, such as some limestones and gypsum bearing units, present additional problems. Liquid grouts (particularly those injected under pressure), or fine-grained aggregates (e.g. sand) may be transported out of the borehole into the body of the aquifer through fissures. Careful monitoring of the process is required if these techniques are used, and in these cases it may be more appropriate to use coarser aggregates such as gravel as a backfill.

Deep and large diameter boreholes/wells

When dealing with very deep or large diameter boreholes and wells (note, this does not apply to mine shafts), the volume of the hole may be considerable. In such circumstances it may be appropriate to adopt an alternative approach to completely backfilling the void, as long as this will not prejudice any of the design objectives.

Provided that the long-term structural stability of the borehole can be demonstrated, it may be possible to place a permanent bridging seal within the borehole and then to infill above this level using the approach summarised above (see Fig. 1(D)). The bridging seal should ideally be positioned below the lowest aquifer horizon. However, where this is not possible, it is important that the open borehole beneath the bridging seal penetrates no more than a single aquifer unit, thereby preventing the flow of groundwater between different aquifers.

The material commonly used as a bridging seal is cement, although a combination of a mechanical plug (packer) and cement can be used. Cement seals must be allowed to set (cure) in place before backfilling is continued and completed.

Again, this is a specialist area of work that requires high standards of design and workmanship to ensure an effective permanent seal is achieved.

Artesian boreholes

For artesian boreholes, the decommissioning process should aim to confine the groundwater to the aquifer from which it came – in order to prevent loss of confining pressure and the loss of water resources to the surface or other formations.

The first step is to control the artesian flow. There are a number of ways to accomplish this depending, in part, on the water pressure in the confined aquifer and the depth to which the water level must be lowered. These include:

- Pumping the borehole to produce the necessary drawdown.
- Pumping nearby boreholes.
- Extending the casing above ground level beyond the elevation to which water will rise in the borehole. (the potentiometric or piezometric surface).
- Introducing dense, non-polluting fluids into the borehole.
- Introducing a pre-cast plug at an appropriate level within the hole.
- Using an inflatable packer and pressure grouting the void space below it.

In aquifers that have large seasonal fluctuations in water level, decommissioning artesian boreholes is likely to be easiest in late summer, when groundwater levels and artesian flows are at their lowest.

The importance of the potential pathways in and around the casing should also be considered.

Decommissioning artesian boreholes is a specialist job and requires expert advice.

Step 4 - Sealing the top of the borehole

The backfilled borehole/well should be completed with an impermeable plug and cap to prevent entry of potentially contaminated surface run-off or other liquids. The top two metres should be filled with cement, concrete or bentonite grout. A concrete cap of suitable strength, with a diameter at least one metre greater than the width of the backfilled borehole (see Fig. 2), should then be installed. The exact finished depth of this cap will depend on the setting and planned afteruse of the site. It should be at least 2 metres below plough depth in agricultural areas and at least 1 metre below formation level for sites proposed for redevelopment. Never build structures directly onto well caps or linings.

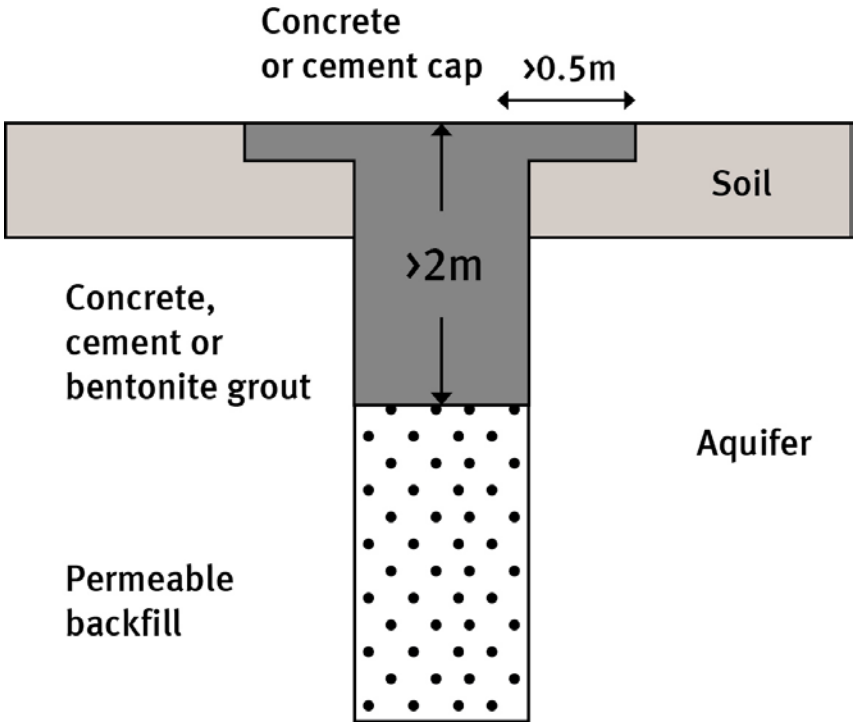

Figure 2: Schematic diagram for borehole seal and cap

Step 5 - Recording details and informing others

You should keep an accurate record of the abandonment details for future reference, including:

- The reasons for abandonment (for example water quality problems).
- Measurement of groundwater level prior to backfilling.
- The depth and position of each layer of backfilling and sealing materials.
- The type and quantity of backfilling and sealing materials used.
- Any changes made to the borehole/well during the abandonment (for example casing removal).
- Any problems encountered during the abandonment procedure.

The location of abandoned borehole and wells should be clearly marked on site records This is essential where any part of the well has not been filled.

It is also very good practice to mark or deeply inscribe well caps with the word "WELL". Even if done crudely it can avoid considerable risk, delay or uncertainty in the event of the structure being discovered during excavation by others in the future, who may not otherwise know what the feature is.

Always notify the Environment Agency and British Geological Survey of the abandoned well location and structure.

Conversion to soakaways

Wells and boreholes should not be converted to soakaways, as these allow the direct discharge of pollutants into groundwater without any potential for attenuation, and will often result in groundwater pollution. The direct discharge of hazardous substances to groundwater, via a borehole, is effectively prohibited by the Environmental Permitting (England & Wales) Regulations 2010, and the pollution risk from any direct discharge of non-hazardous pollutants, such as sewage effluent, is so great as to make it highly unlikely to be acceptable.

Further advice and guidance

It is recommended that the advice of a specialist well contractor should always be sought, Details can be obtained from:

- **The British Drilling Association**. Wayside, London End, Upper Boddington, Daventry, Northamptonshire, NN11 6DP. Tel: 01327 264 622, email: office@britishdrillingassociation.co.uk

The Environment Agency cannot provide an advisory service on decommissioning individual boreholes and wells but your local Groundwater & Contaminated Land team may have some generic advice to help you; and would appreciate a copy of your abandonment details. They can be contacted via our National Customer Contact Centre (NCCC)

- **Environment Agency NCCC** Tel: 03708 506 506

The British Geological Survey are the national custodian of water well records in addition to other borehole records and geological information. They may have a record of the borehole or well you are dealing with, and will be interested in the abandonment details

- **British Geological Survey. National Geosciences Data Centre (NGDC)**, Keyworth, Nottingham, NG12 5GG. Tel: 0115 936 3143.

Useful references

- Environment Agency GP3 (Groundwater Protection Principles and Practice) http://www.environment-agency.gov.uk/research/library/publications/40741.aspx
- American Society for Test and Materials (ASTM) D5299 - 99(2005) Standard Guide for Decommissioning of Ground Water Wells, Vadose Zone Monitoring Devices, Boreholes, and Other Devices for Environmental Activities
- Driscoll, F.G., 1986. Groundwater and Wells. Second Edition, Johnson Division.

Note: *This guidance supersedes the document ' Good practice for decommissioning redundant boreholes and wells' produced by our former National Groundwater and Contaminated Land Centre*

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